

NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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November 23, 2021

Jerry Bongers, Chairperson Center Township Butler County 2920 Q Rd. David City, NE 68632

Dear Chairperson Bongers:

The Nebraska Auditor of Public Accounts (APA) has reviewed the audit waiver request received from the Center Township Butler County (Township) for the fiscal year ending 2021. **That request has been approved.**

While performing, pursuant to Neb. Rev. Stat. § 84-304 (2021 Neb. Laws, LB 528, § 51), the preliminary examination necessary to determine whether further audit work would be required or the audit waiver should be allowed, the APA noted certain internal control or compliance matters, or other operational issues, within the Township.

The following information is intended to improve internal controls or result in other operational efficiencies.

Comments and Recommendations

1. Payment of Claims Prior to Board Approval

During our comparison of the Township's bank account details to claims approved by the Board, the APA noted that the following checks, totaling \$4,883.99, were issued before the underlying claims were approved by the Board.

Approval				Check	Days Paid Before
Date	Name/Vendor	Amount	Check #	Date	Approval
1/16/2021	Carquest	\$ 44.96	4462	1/4/2021	12
1/16/2021	Matin Riha: Dec. Wages	\$3,829.48	4463	1/4/2021	12
1/16/2021	Martin Riha: Dec. Mileage	\$ 372.00	4464	1/4/2021	12
1/16/2021	Martin Riha: Rent	\$ 500.00	4465	1/4/2021	12
1/16/2021	Morgan Riha – Wages	\$ 60.00	4466	1/4/2021	12
1/16/2021	Frontier Coop	\$ 77.55	4467	1/7/2021	9
	Total	\$4,883.99			

The Township Board is required to approve claims against the Township as set out in Neb. Rev. Stat. § 23-255 (Reissue 2012), which states the following, in relevant part:

All claims and charges against the town, duly audited and allowed by the town board, shall be paid by order so drawn.

(Emphasis added.) Properly discharging the above statutory duties necessarily entails the Board's approval of all expenditures of Township funds prior to the actual disbursement.

Furthermore, good internal control requires procedures to ensure that all claims are approved by the Board prior to payment and are adequately documented in the minutes of the meeting during which they are approved.

Without such procedures, there is an increased risk for the loss or misuse of Township funds.

We recommend the Board implement procedures to ensure all claims are approved by the Board prior to payment and are adequately documented in the minutes of the meeting during which they are approved.

2. Lack of Dual Signatures

The APA obtained the monthly statements for the Township's bank accounts from its fiscal year 2021 audit waiver request. From those statements, the APA noted that all Township checks written during the examination period contained only one signature. An example of such checks is shown below.



Nebraska law requires both the Clerk and the Chairperson of the Township Board to sign all checks approved by the Board. In particular, Neb. Rev. Stat. § 23-255 (Reissue 2012) states, in relevant part, the following:

The town clerk shall draw and sign all orders upon the town treasurer for all money to be disbursed by the township, and all warrants upon the county treasurer for money raised for town purposes, or apportioned to the town by the county or state, and present the same to the chairman of the board, to be countersigned by him, and no warrant shall be paid until so countersigned.

(Emphasis added.) In addition, good internal controls and sound accounting practices require procedures to ensure that Township checks contain the statutorily required endorsements.

Without such procedures, there is an increased risk for not only failure to comply with State statute but also loss or misuse of public funds.

We recommend the Board implement procedures to require dual signatures, from both the Clerk and the Chairperson, on all Township checks, as required by law.

3. Expenditures in Excess of Budget

For the fiscal year ended June 30, 2021, actual expenditures exceeded the adopted budget by \$11,272.50. No amendment was filed with our office for these additional expenditures.

Neb. Rev. Stat. § 13-510 (Reissue 2012) states, in relevant part, the following:

No expenditure during any fiscal year or biennial period shall be made in excess of the amounts indicated in the adopted budget statement, except as authorized in section 13-511, or by state law. Any officer or officers of any governing body who obligates funds contrary to the provisions of this section shall be guilty of a Class V misdemeanor.

Neb. Rev. Stat. § 13-511 (Cum. Supp. 2020) sets out the procedures for amending the adopted budget accordingly.

When expenditures are made in excess of the amounts budgeted with no appropriation adjustments by the Board to address those excesses, the Township is noncompliant with State statute, further increasing the risk for loss and/or misuse of funds.

We recommend the Board implement procedures for monitoring closely its budget status on an ongoing basis to avoid expenditures that exceed the amount budgeted and amending the budget as required when such excess expenditures are unavoidable.

4. Negative Bank Balance

During review of the bank statements obtained from the Township's audit waiver request, it was noted that the Township's general bank account had a negative balance from January 6, 2021, to January 15, 2021, with the largest negative balance being \$524.60 during that period. No overdraft fees were incurred because of this negative balance.

Good internal control and sound business practices require procedures to ensure sufficient funds are available in the Township's bank accounts to pay claims.

Without such procedures, there is an increased risk for not only the loss, misuse, or theft of Township's funds but also the accumulation of draft fees.

We recommend the Township implement procedures to ensure sufficient funds are available in the Township's bank accounts to pay claims.

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The preliminary planning work that resulted in this letter was designed primarily on a test basis and, therefore, may not bring to light all existing weaknesses in the Township's policies or procedures. Nevertheless, our objective is to use the knowledge gained during the performance of that preliminary planning work to make comments and suggestions that we hope will prove useful to the Township.

This communication is intended solely for the information and use of the Township and its management. It is not intended to be, and should not be, used by anyone other than those specified parties. However, this letter is a matter of public record, and its distribution is not limited.

If you have any questions, please contact Dakota Christensen at 402-499-8702 or dakota.christensen @nebraska.gov.

Sincerely,

Mark Avery, CPA

Assistant Deputy Auditor

Mark Grey